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AN ORDINANCE OF THE CITY OF ORLANDO, FLORIDA, RELATING TO SOLICITATION; AMENDING THE CODE OF THE CITY OF ORLANDO, FLORIDA AS FOLLOWS: **AMENDING SECTION** 36.20, **INCORPORATING EXEMPTIONS: REPEALING SECTION 43.86, ENTITLED** "PANHANDLING" AND SECTION 43.87, ENTITLED "SOLICITATION AND OFF-PREMISES CANVASSING ON PUBLIC PROPERTY IN THE DOWNTOWN CORE DISTRICT"; AMENDING SECTION 43.88, PROVIDING **DEFINITION OF** "DOWNTOWN DISTRICT"; AMENDING SECTION 45.02, RELATING TO OFF-PREMISE CANVASSING; AMENDING SECTION 51.02, EXEMPTING FIRST AMENDMENT ACTIVITY FROM REGISTRATION REQUIREMENTS; REPEALING **SECTION** 51.06, **ENTITLED** "CHARITABLE SOLICITATIONS IN THE PUBLIC **RIGHT-OF-WAY**; AMENDING AND RENUMBERING SECTIONS 51.06-1, RELATING TO **DEFINITIONS, AGGRESSIVE** SOLICITATION. AND **IDENTIFICATION** SOLICITORS; REPEALING SECTION 51.07, ENTITLED "ARTICLE NOT APPLICABLE TO CHURCHES OR **RELIGIOUS SOCIETIES UNDER CERTAIN** CONDITIONS": AND RENUMBERING SECTION 51.08, **ENTITLED** "PENALTY"; **PROVIDING FOR** SEVERABILITY, CODIFICATION, CORRECTION OF SCRIVENER'S ERRORS, AND AN EFFECTIVE DATE.

# BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF ORLANDO, FLORIDA:

**WHEREAS**, The City Council is dedicated to ensuring that the constitutional speech of all its citizens and visitors is able to be expressed in a safe and prudent manner while maintaining a vibrant, growing community; and

WHEREAS, citizens have a right to be free from expressive activity which is unduly invasive; and

WHEREAS, aggressive solicitation techniques reasonably put citizens and visitors to Orlando in fear of harm from the solicitor and leave them captive to repeated, unwanted solicitations.

**SECTION ONE: SECTION 36.20, AMENDED.** Section 36.20, Code of the City of Orlando, Florida, is hereby amended as follows:

### Sec. 36.20. - Charitable Solicitation.

No Business Tax Receipt shall be issued for any person, directly or indirectly to solicit money, donations of money, property or financial assistance of any kind or to sell or offer for sale any article, tag, service, emblem, publication, ticket, advertisement subscription, or anything of value on the plea or representation that such solicitation or sale, or the proceeds thereof, is for a charitable, patriotic, public, or philanthropic purpose. Persons desiring to engage in such solicitation in the City must obtain a Solicitor's permit as provided in Chapter 51, City Code, unless otherwise exempt.

**SECTION TWO: SECTION 43.86, REPEALED.** Section 43.86, Code of the City of Orlando, Florida, is hereby repealed in its entirety and reserved for future use.

## Sec. 43.86. - Panhandling.

- 1. Definition. "Panhandling" is any solicitation made in person, requesting an immediate donation of money or other thing of value. Purchase of an item for an amount far exceeding its value, under circumstances where a reasonable person would understand that the purchase is, in substance, a donation, is a donation for the purpose of this section. Except as specifically provided in this section, panhandling does not include passively standing or sitting with a sign or other indication that one is seeking donations, without addressing any solicitation to any specific person other than in response to an inquiry by that person.
- 2. Place of Panhandling Violation. It shall be unlawful for any person to panhandle, and no registration issued under this section shall be deemed to allow panhandling, including passively standing or sitting with a sign or other indication that one is seeking donations, when the person solicited is in any of the following places within the City limits of Orlando, Florida:
  - a. At any bus or train stop;
  - b. In any public transportation vehicle or facility, excluding airports;
  - c. In any vehicle on the street;
  - d. In a public park, fairground, or sporting facility, including entry ways or exits thereto;
  - e. Within 15 feet of the site of any automated teller machine (ATM);
  - f. On private property, unless the panhandler has permission from the owner or occupant;
  - g. In a parking lot or garage owned or operated by the City of Orlando, including entryways or exits and pay stations connected therewith; or
  - h. On public property in the Downtown Core District as defined in Section 43.87 of the City Code of Orlando, unless the solicitor is within an exempt zone, or otherwise authorized by Section 43.87.
- 3. *Manner of Panhandling Violation*. It shall be unlawful for any person to panhandle in any of the following manners:
  - a. By blocking the path of the person solicited;

91	b. By using profane or abusive language, either during the solicitation or following a
92	refusal;
93	c. By panhandling in a group of two or more persons; or
94	d. By any statement, gesture, or other communication which a reasonable person in
95	the situation of the person solicited would perceive to be a threat.
96	4. False or Misleading Solicitation Violation.
97	a. It shall be unlawful for any person to knowingly make any false or misleading
98	representation in the course of soliciting a donation. False or misleading
99	representations include, but are not limited to, the following:
100	i. Stating that the donation is needed to meet a specific need, when the
101	solicitor already has sufficient funds to meet that need and does not
102	disclose that fact;
103	ii. Stating that the donation is needed to meet a need which does not exist;
104	iii. Stating that the solicitor is from out of town and stranded, when such is
105	<del>not true;</del>
106	iv. Wearing a military uniform or other indication of military service, when
107	the solicitor is neither a present nor former member of the service
108	indicated;
109	v. Wearing or displaying an indication of physical disability, when the
110	solicitor does not suffer the disability indicated;
111	vi. Use of any makeup or device to simulate any deformity; or
112	vii. Stating that the solicitor is homeless, when he or she is not.
113	b. It shall be unlawful for any person to solicit a donation stating that the funds are
114	needed for a specific purpose and then spend the funds received for a different
115	<del>purpose.</del>
116	5. Time of Panhandling.
117	a. It is unlawful for any person to panhandle, as defined in this Chapter, in the City
118	limits of Orlando, on any day after sunset or before sunrise.
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120	<b>SECTION THREE: SECTION 43.87, REPEALED.</b> Section 43.87, Code of the City
121	of Orlando, Florida, is hereby repealed in its entirety and reserved for future use.
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123	Sec. 43.87 Solicitation and Off-Premises Canvassing on Public Property in the
124	Downtown Core District of Orlando, Florida.
125	
126	1. Definitions. The following words, terms and phrases, when used in this Section, shall
127	have the following meanings ascribed to them, except where the context clearly indicates
128	a different meaning:
129	a. "Solicitation" means person-to-person communication which, directly or
130	indirectly:
131	1. seeks a present donation of money or other thing of material value, or
132	2. is panhandling as defined in Section 43.86(1) or charitable solicitation as
133	defined in Section 51.01 of the City Code.
134	b. "Off-premises canvassing" means person-to-person distribution on public
135	property of written, printed, drawn, or illustrated matter, in whatever format,
136	advertising or promoting a business or business activity, including, without
	Page 3 of 12
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	CODING: Words stricken are deletions; words underlined are additions; **** denotes omitted taxt

- limitation, handbill, circular, dodger, pamphlet, paper, booklet, sample or device. It does not include newspapers or other printed matter contained in receptacles.
- c. "Business" means any commercial establishment, service or activity operated for financial gain.
- d. "Public property" means any street, alley, highway, parking lot, sidewalk, garage, park, plaza, building, ground, or other property owned or controlled by the City of Orlando, or any portion thereof.
- e. "Downtown Core District" means an area in the City of Orlando, Florida described as:

Begin at a point on South Parramore Avenue lying 50 feet south of the West Church Street roadway, thence run north along South Parramore Avenue to a point lying fifty feet north of the West Church Street roadway, thence run east along a line lying fifty feet north of the West Church Street roadway to South Hughey Avenue, thence run north along South Hughey Avenue to North Hughey Avenue, thence continue running north along North Hughey Avenue to West Robinson Street, thence run west along West Robinson Street to North Parramore Avenue, thence run north along North Parramore Avenue to West Concord Street, thence run east along West Concord Street to Putman Avenue, thence run north along Putnam Avenue to West Colonial Drive, thence run east along West Colonial Drive to North Hughey Avenue, thence run south along North Hughey Avenue to West Amelia Street, thence run east along West Amelia Street to East Amelia Street, thence continue running east along East Amelia Street to North Rosalind Avenue, thence run south along North Rosalind Avenue to South Rosalind Avenue, thence continue running south along South Rosalind Avenue to East Anderson Street, thence run west along East Anderson Street to West Anderson Street, thence continue running west along West Anderson Street to South Division Avenue, thence run north along South Division Avenue to a point lying fifty feet south of the West Church Street roadway, thence run west along a line lying fifty feet south of the West Church Street roadway to South Parramore Avenue and the point of beginning, including the sidewalks and rights-of-way abutting all said streets.

f. "Exempt Zones" means those portions of public property within, or on the boundary of, the Downtown Core District specifically excluded from the prohibitions of Section 43.87(2). The size, number and location of Exempt Zones shall be determined by (1) a Resolution adopted by City Council, or (2) an Exempt Zone Location Order issued in accordance with guidelines established by Resolution adopted by City Council. Maps showing the location of the Downtown Core District and Exempt Zones shall be made available at the City Clerk's Office and Orlando Police Headquarters. The size and location of Exempt Zones shall be clearly marked on the public property. If the size or location of an Exempt Zone as shown on the map differs in any manner from the Exempt Zone as marked on the public property, the Exempt Zone as marked on the public property shall control. Exempt Zones that are part of public property leased, permitted or

182	otherwise contracted to third parties by the City shall lose their exempt status
183	during the term of the lease, permit or contract.
184	2. Prohibitions.
185	a. Off Premises Canvassing: It is unlawful for any person to conduct off-premises
186	canvassing on public property in the Downtown Core District, unless:
187	1. Operating within and pursuant to a current franchise, concession contract,
188	permit or agreement with the City of Orlando for the use of the public
189	property in question; or
190	2. Operating a transportation service otherwise permitted by this Code or
191	State law; or
192	3.Incidental to route, delivery, service, supply or repair persons responding
193	to service calls and operating from clearly identifiable vehicles; or
194	4.The off-premise canvassing occurs in a designated exempt zone, as
195	defined herein.
196	b. Solicitation: It is unlawful to conduct solicitation, as defined herein, or for
197	charitable purposes as defined in Section 51.01 of the City Code or panhandling
198	purposes as defined in Section 43.86(1) of the City Code on public property in the
199	Downtown Core District, unless:
200	1. The solicitation or panhandling is conducted in a designated exempt zone,
201	as defined herein, or
202	2. The solicitation falls within a recognized, constitutionally guaranteed
203	exercise of religion, press, or noncommercial speech, where money is not
204	solicited for a present donation or exchange.
205	
206	Presence and conduct in an exempt zone is subject to all other regulations
207	provided for in the Code of the City of Orlando, such as, without
208	limitation, noise, camping, blocking passage, licensing and permitting.
209	
210	3. Penalties. Any person who violates any of the provisions of Section 43.87 shall be
211	subject to the penalties provided for in Section 1.08 of the City Code.
212	c. Time of Panhandling. It is unlawful to panhandle, as defined in Section 43.86 of
<ul><li>213</li><li>214</li></ul>	the City Code, on any day after sunset or before sunrise in the Downtown Core District, including within designated Exempt Zones.
214	District, including within designated exempt Zones.
216	SECTION EQUID. SECTION 42.00 AMENDED Section 42.00 Code of the City of
217	SECTION FOUR: SECTION 43.88, AMENDED. Section 43.88, Code of the City of Orlando, Florida, is hereby amended as follows:
217	Oriando, Fiorida, is nereby amended as follows.
219	Sec. 43.88 Sitting/Lying on Sidewalks in the Downtown Core District Prohibited.
220	Sec. 45.88 Sitting/Lying on Sidewarks in the Downtown Core District 1 follibred.
221	(1) Definitions.
222	Sidewalk - An improved walkway intended primarily for pedestrians, usually
223	running parallel to one or both sides of the pavement of a street and public transit
224	waiting areas located within the public right-of-way.
225	Downtown Core District - An area in the City of Orlando, Florida described as:
226	Begin at a point on South Parramore Avenue lying 50 feet south of the West Church
227	Street roadway, thence run north along South Parramore Avenue to a point lying fifty
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	Page 5 of 12

 $CODING: Words \ stricken \ are \ deletions; \ \underline{words} \ underlined \ are \ additions; \ **** \ denotes \ omitted \ text.$ 

feet north of the West Church Street roadway, thence run east along a line lying fifty feet north of the West Church Street roadway to South Hughey Avenue, thence run north along South Hughey Avenue to North Hughey Avenue, thence continue running north along North Hughey Avenue to West Robinson Street, thence run west along West Robinson Street to North Parramore Avenue, thence run north along North Parramore Avenue to West Concord Street, thence run east along West Concord Street to Putman Avenue, thence run north along Putnam Avenue to West Colonial Drive, thence run east along West Colonial Drive to North Hughey Avenue, thence run south along North Hughey Avenue to West Amelia Street, thence run east along West Amelia Street to East Amelia Street, thence continue running east along East Amelia Street to North Rosalind Avenue, thence run south along North Rosalind Avenue to South Rosalind Avenue, thence continue running south along South Rosalind Avenue to East Anderson Street, thence run west along East Anderson Street to West Anderson Street, thence continue running west along West Anderson Street to South Division Avenue, thence run north along South Division Avenue to a point lying fifty feet south of the West Church Street roadway, thence run west along a line lying fifty feet south of the West Church Street roadway to South Parramore Avenue and the point of beginning, including the sidewalks and rights-of-way abutting all said streets.

- (2) *Prohibition*. It is unlawful for any person, after having been notified by a law enforcement officer of the prohibition in this section, to sit or lie down upon a public sidewalk or upon a blanket, chair, stool, or any other object placed upon a public sidewalk, in the Downtown Core District, as defined in Section 43.87 of the City Code.
- (3) Affirmative Defenses. It is an affirmative defense to the prohibition in this section if it is shown that:
  - (a) Sitting or lying down on a public sidewalk is due to a medical emergency; or
  - (b) As a result of age, infirmity or disability a person utilizes a wheelchair, walker, stroller, or similar device to move about a public sidewalk; or
  - (c) The person is operating or patronizing a commercial establishment conducted on the public sidewalk pursuant to a street use or similar permit: or a person participating in or attending a parade, festival, performance, rally, demonstration, meeting or similar event conducted on a public sidewalk pursuant to a street use or other applicable permit; or
  - (d) The person is sitting on a chair or bench located on the public sidewalk which is supplied by a public or private agency or by the abutting private property owner; or
  - (e) The sitting or lying is while waiting in an orderly line for entry to any building, including shelters, or awaiting social services such as provision of meals; or outside a box office to purchase tickets to any sporting event, concert, performance, or other special event; or
  - (f) The sitting or lying is an integral part of a planned, publicized protest by ten (10) or more people accompanied by incidents of speech such as signs and literature explaining the protest, for which proper city permits have been obtained.

SECTION FIVE: SECTION 45.02, AMENDED. Section 45.02, Code of the City of Orlando, Florida, is hereby amended as follows:

#### Sec. 45.02. - Prohibitions.

- (1) It is unlawful for any individual solicitor, agent or peddler as defined in this Chapter to:
  - (a) Enter the premises of a private resident for the purpose of selling or soliciting orders for goods, wares or merchandise, personal services or information when a "No Solicitors" sign is posted;
  - (b) Remain upon any residential premises after the owner occupant requests the solicitor to depart;
  - (c) Conduct business between 5:00 p.m. and 9:00 a.m. or at any time on Sundays;
  - (d) To approach back or rear doors or the sides or rear of residential premises;
  - (e) To refuse or fail to exhibit his solicitor's permit identification card upon request by any law enforcement officer or citizen solicited;
  - (f) Intentionally make any physical contact with or touch the person solicited without that person's consent;
  - (g) Block the free passage of the person being solicited;
  - (h) Intentionally approach in such a manner or use obscene or abusive language or gestures intended to or likely to cause a reasonable person to be intimidated into responding affirmatively to the solicitation.
  - (i) Conduct off-premises canvassing, as defined in Section 43.87(1) of the City Code, on public property in the Downtown Core District, as defined in Section 43.87(1) of the City Code unless the solicitor is located in a designated exempt zone, or otherwise authorized by Section 43.87 of the City Code.

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**SECTION SIX: SECTION 51.02, AMENDED.** Section 51.02, Code of the City of Orlando, Florida, is hereby amended as follows:

## Sec. 51.02. - Exemptions from Registration Requirements.

Notwithstanding the provisions of Section 51.01, registration shall not be required in connection with a solicitation, sale or offer for sale where such activity:

- (1) Is conducted by an organization within its own membership.
- (2) Is conducted by a school, college, or university or by some organization sponsored by or affiliated with such school, college, or university.
- (3) Is conducted by a governmental agency acting within the scope of its governmental authority.

- Is conducted by a candidate for election pursuant to Florida
- Is a constitutionally guaranteed exercise of First Amendment

SECTION SEVEN: SECTION 51.06, REPEALED. Section 51.06, Code of the City

### Sec. 51.06. - Charitable Solicitations in the Public Right-of-Way Prohibited.

It is unlawful for any person directly or indirectly, to solicit or attempt to solicit money, donations of money, property or financial assistance of any kind, or to sell or offer for sale any article, tag, service, emblem, publication, ticket, advertisement, subscription, or any thing of value on the pleas or representation that such solicitation or sale, or proceeds thereof, is for a charitable, patriotic, public, philanthropic or political purpose, from, in, or on public roads, streets, medians, or safety zones or, while located on a City sidewalk or adjacent road right-of-way, to solicit or attempt to solicit money, donations of money, property or financial assistance of any kind, or to sell or offer for sale any article, tag, service, emblem, publication, ticket, advertisement, subscription, or any thing of value on the pleas or representation that such solicitation or sale, or proceeds thereof, is for a charitable, patriotic, public, philanthropic, or political purpose from vehicles in the adjacent City, county, or state roadways. If a public road or street has been closed pursuant to section 39.08(17) of this Code, such sales or solicitations may be permitted upon specific approval of the Council. Commercial solicitations and sales on public right-of-way are governed by section 54.27-1 of this Code. Sales on other public property are governed by section 43.85 of this

SECTION EIGHT: SECTION 51.06-1, AMENDED AND RENUMBERED. Section 51.06-1, Code of the City of Orlando, Florida, is hereby amended and renumbered as

- "Harass" means to make any threats or demands that place the person solicited in reasonable fear of harm to his or her person or
- "Solicit" means to directly or indirectly request or attempt to request by spoken, written or printed word, money, donations of money, property or financial assistance of any kind, or to sell or offer for sale any article, tag, service, emblem, publication, ticket, advertisement, subscription or any thing of value on the pleas or representation that such solicitation or sale, or the proceeds

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- thereof, is for a charitable, patriotic, public, philanthropic or political purpose.
- (c) "Vehicle" means every device in, upon, or by which any person or property is or may be transported or drawn upon a highway, except devices used exclusively upon stationary rails or tracks.
- (2) Place of Solicitation Violation. It is unlawful for any person to solicit, and no permit issued under this Chapter shall be deemed to allow solicitation, when the person solicited is in any of the following places within the City limits of Orlando, Florida:
  - (a) At any bus or train stop;
  - (b) In any public transportation vehicle or facility;
  - (c) In any vehicle on the street;
  - (d) In any fairground or sporting facility, including entry ways or exits thereto;
  - (e) Within 15 feet of the site of any;
  - (f) On private property, unless the solicitor has written permission from the owner or occupant;
  - (g) On public property in the Downtown Core District, as defined in Section 43.87 of the City Code of Orlando, unless the solicitor is located within a designated exempt zone or otherwise authorized by Section 43.87.
- (32) Aggressive Solicitation—Violation. It is unlawful for any person to intentionally solicit in any of the following manners:
  - (a) By making physical contact with or touching the person solicited, without that person's consent;
  - (b) By blocking the path of the person solicited;
  - (c) By using profane or abusive language; either during the solicitation or following a refusal;
  - (d) By soliciting in a group of two or more persons; or
  - (e) By any statement, gesture, or other communication which a reasonable person in the situation of the person solicited would perceive to be a threat.
  - (a) By blocking any legal parking area or structure such that vehicles cannot enter or exit that parking area.
  - (b) By harassing the person solicited.
  - (c) By following an individual or group of persons with the intent to harass that individual or group.
  - (d) By continuing to actively solicit a captive audience after receiving a clear refusal.
  - (e) By soliciting an individual while that person is operating an automated teller machine (ATM).
  - (f) By entering the premises of private property for the purpose of soliciting when a "No Solicitors" sign is posted.

- (43) False or Misleading Solicitation—Violation. It is unlawful for any person to knowingly and intentionally make any false or misleading representations in the course of soliciting a donation. False or misleading representations include, but are not limited to, the following:
  - (a) Stating that the contribution is needed to meet a need which does not exist:
  - (b) Use of any makeup, clothing or device to simulate any deformity, handicap or disability that does not exist;
  - (c) Representations or misleading statements that any other person or organization sponsors or endorses such solicitation, approves its purpose, or is connected therewith, when that person or organization has not given written consent to the use of its name;
  - (d) Use of any name, symbol, emblem, device, or printed matter so closely related or similar to that used by another charitable organization or sponsor that the use thereof would mislead the public; or
  - (e) Using or exploiting the fact of registration so as to lead any person to believe that such registration in any manner constitutes an endorsement or approval by the City.
- (54) Expenditure of Funds Solicited—Violation. It is unlawful for any person to solicit a contribution stating that the funds are needed for a specific purpose and thenwith the intent to spend or distribute the funds received for a different purpose.
- (6) Identification of Solicitor, Organization and Purpose Violation. Prior to engaging in any form of solicitation, including delivering any literature, gift or item of any kind or seeking a donation or payment from the person being solicited, a solicitor shall announce to the person being solicited: the true identity of the solicitor; the true identity of the organization he/she is soliciting for; whether he/she has a City of Orlando solicitor's permit; and the specific purpose for which the funds solicited will be used. Failure to do so or intentional misrepresentation of any such fact is unlawful and punishable as provided in Section 1.08 of the Code of the City of Orlando.

SECTION NINE: SECTION 51.07, REPEALED. Section 51.07, Code of the City of Orlando, Florida, is hereby repealed in its entirety.

# Sec. 51.07. - Article Not Applicable to Churches or Religious Societies under Certain Conditions.

Nothing in this article shall be construed as being applicable to any church or religious society organized and operating exclusively for religious purposes and not operated for the pecuniary profit of any person, if the solicitations by such established church or religious society are conducted among the members thereof by other officers or members thereof voluntarily and without remuneration for making such solicitation, or if the solicitations are in the form of collections or contributions at the regular assemblies or services of any such established church or religious society.

of Or	SECTION TEN: SECTION 51.08, RENUMBERED. Section 51.08, Code of the City lando, Florida, is hereby renumbered as follows:
Sec. 5	51.08 <u>7</u> Penalty.
	Any person violating any of the provisions of this article shall, upon conviction, be punished as provided in Section 1.08 of this Code.
	SECTION ELEVEN: SEVERABILITY. If any provision of this ordinance or its
applic	eation to any person or circumstance is held invalid, the invalidity does not affect other
	sions or applications of this ordinance which can be given effect without the invalid
orovis	sion or application, and to this end the provisions of this ordinance are severable.
	SECTION TWELVE: CODIFICATION. The City Clerk and the City Attorney shall
ause	the Code of the City of Orlando, Florida, to be amended as provided by this ordinance and
	renumber, re-letter, and rearrange the codified parts of this ordinance if necessary to
-	ate the finding of the law.
	SECTION THIRTEEN: SCRIVENER'S ERROR. The City Attorney may correct
	ener's errors found in this ordinance by filing a corrected copy of this ordinance with the
City (	Clerk.
	SECTION FOURTEEN. FEEECTIVE DATE This ordinance takes offert
immo	<b>SECTION FOURTEEN: EFFECTIVE DATE.</b> This ordinance takes effect diately upon final passage.
minic	diatery upon final passage.
	ADVERTISED on the day of, 2017.
	READ FIRST TIME on the day of, 2017.
	READ SECOND TIME AND ADOPTED on the day of,
2017.	
	CITY OF ORLANDO, FLORIDA
	D. H. D. M
	Buddy Dyer, Mayor
ATTE	EST:
Denis	e Aldridge, City Clerk
	Page 11 of 12

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502	APPROVED AS TO FORM AND LEGALITY
503	For the use and reliance of the
504	City of Orlando, Florida, only.
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506	day of, 2017.
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509	City Attorney/Assistant City Attorney
510	Orlando, Florida
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513	Printed Name
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