

CITY OF ORLANDO GENERAL EMPLOYEES' PENSION FUND

ACTUARIAL VALUATION REPORT SEPTEMBER 30, 2013



February 6, 2014

The City of Orlando and The Pension Advisory Committee City of Orlando General Employees' Pension Fund Orlando, Florida

The results of the September 30, 2013 Actuarial Valuation of the City of Orlando General Employees' Pension Fund are presented in this report. The purpose of the annual valuation is to measure the System's funding progress, to determine the City's contribution rate for the fiscal year beginning October 1, 2014 in accordance with established funding policies, and to determine actuarial information for Governmental Accounting Standards Board (GASB) Statements No. 25 and No. 27. The results of the valuation may not be applicable for other purposes.

This report should not be relied on for any purpose other than those described above. It was prepared at the request of the Board and is intended for use by the Retirement System and those designated or approved by the Board. This report may be provided to parties other than the System only in its entirety and only with the permission of the Board.

The signing actuaries are independent of the plan sponsor.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law.

Actuarial valuation highlights and our Statement by Enrolled Actuary are contained in Section A.

Valuation results are contained in Section B.

*The valuation was based upon information*, furnished by the City, concerning Pension Fund benefits, financial transactions, and individual members, terminated members, retired members and beneficiaries. Data was checked for reasonableness and missing information, but was not otherwise audited. We are not responsible for the accuracy or completeness of the data provided by the City. This information is summarized in Section C.

A description of the actuarial valuation process, actuarial assumptions, and definitions of technical terms are contained in Section D.

*Governmental Accounting Standards Board* Statements No. 25 and No. 27 information is contained in Section E.

The City of Orlando and The Pension Advisory Committee February 6, 2014 Page 2

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. We certify that the information contained in this report is accurate and fairly presents the actuarial position of the City of Orlando General Employees' Pension Fund as of the valuation date. All calculations have been made in conformity with generally accepted actuarial principles and practices, and with the Actuarial Standards of Practice issued by the Actuarial Standards Board. The actuarial assumptions used for the valuation produce results which, individually and in the aggregate, are reasonable.

Brad Lee Armstrong and David T. Kausch are Members of the American Academy of Actuaries (MAAA) and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein.

Respectfully submitted,

Brad Lee Armstrong, ASA, EA, MAAA

David T. Kausch, FSA, EA, MAAA

David Tousek

BLA/DTK:bd

# OUTLINE OF CONTENTS REPORT OF SEPTEMBER 30, 2013 ACTUARIAL VALUATION

Pages	Items
	Valuation Highlights and Statement by Enrolled Actuary
A-1	Funding Objective
A-1/2	Funding Progress Indicators
A-3	Contribution Requirement
A-4	Historical Comparisons
A-5	Funding Obligations and Sources of Funding
A-6	Expected Development of Present Active Population
A-7/8	Comments, Conclusion, and Statement by Enrolled Actuary
	<b>Detailed Valuation Results</b>
B-1/2	Contribution Requirement
B-3/4	Funding Progress Indicators
B-5	Experience Gain (Loss)
B-6	Contribution History
B-7	Actuarial Balance Sheet
B-8	Actuarial Present Value of Future Benefit Payments and Compensation
B-9	Projection of City Contributions
	Summary of Benefit Provisions and Valuation Data Submitted by Pension Fund
C 1/4	<del></del>
C-1/4 C-5	Benefit Provisions Financial Data
C-6	Derivation of Actuarial Value of Assets
C-7/15	Participant Data
0 1,10	- 1.2.2.2.p. 1.1.2.
	Actuarial Cost Method, Actuarial Assumptions and Definitions of Technical Terms
D-1	Actuarial Cost Method
D-2/8	Assumptions
D-9/10	Definitions
E-1/5	Certain Disclosures Required by GASB Statements No. 25 and No. 27
F-1	Present Value of Accrued Benefits Under Valuation Assumptions and Under FRS Assumed Investment Rate of Return

# **SECTION A**

VALUATION HIGHLIGHTS AND STATEMENT BY ENROLLED ACTUARY

# ACTUARIAL VALUATION HIGHLIGHTS SEPTEMBER 30, 2013

#### **FUNDING OBJECTIVE**

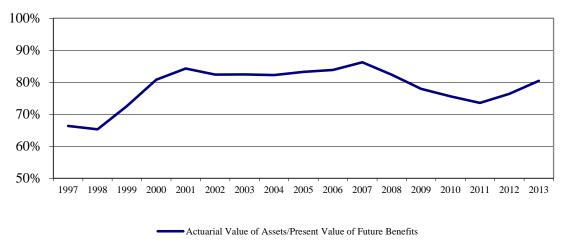
The funding objective of the Pension Fund is to establish and receive contributions which, expressed as dollar amounts, will remain approximately level from generation to generation of Orlando citizens, during the lifetime of the Fund.

The annual actuarial valuation measures the relationship between Pension Fund obligations and assets and determines the contribution amount for the ensuing year.

#### VALUATION RESULTS - FUNDING PROGRESS INDICATORS

With the Fund closed to new hires, costs have been computed using the aggregate cost method. The design of the aggregate cost method is to target that all benefits are fully funded when the plan has no active members. This is being accomplished through level-dollar amortization adopted during the most recent experience study. Under the aggregate cost method, the Present Value of Future Benefits (PVFB) is reduced by the actuarial value of assets and the present value of future member contributions. The remainder is financed by City contributions as a level dollar amount. The method does not generate an actuarial accrued liability. The percentage of PVFB funded by the actuarial value of assets is shown below.





Funded ratios are located on page E-3.

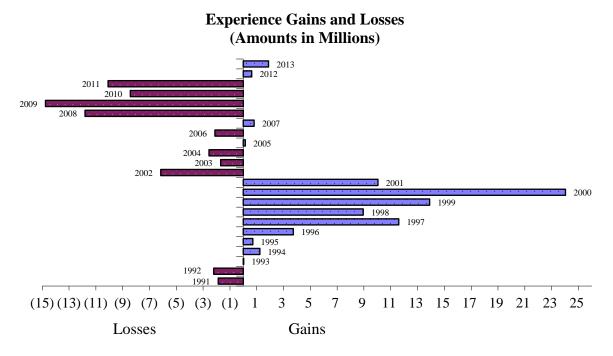
## **VALUATION RESULTS - FUNDING PROGRESS INDICATORS**

The overall activities of the members during the year increased the obligations of the Fund approximately \$3.3 million more than projected by the long-term funding assumptions, because certain individual assumptions deviated from expected.

- 24 retirements versus 23 expected.
- 4 (including 3 DC transfers) terminations of members versus 3 expected.
- 22 retiree removals versus 26 expected.
- 3.40% increase in salary versus 4.30% expected.
- 9.6% actuarial value rate of return versus 8.0% expected.

The estimate market value rate of return, net of investment expenses, on assets was 11.8% versus an 8.0% long-term assumption. The asset valuation method recognizes a portion of this year's gain and combines it with portions of gains and losses that occurred from 2010 – 2012. The result is a \$2.8 million recognized investment gain for the year which results in the 9.6% actuarial value rate of return shown above. Note that for funding purposes, deviations from assumed market value investment experience is smoothed over a 4-year period and the ratio of market value to actuarial value is restricted to an 85% to 115% corridor. Please refer to page C-6 for further details.

The net result of the participant and fiscal activities was favorable, generating a \$1.62 million net experience gain, which represents 0.7% of the present value of future benefits at the beginning of the year.



Derivation of the current and prior years' experience gain(loss) is located on page B-5.

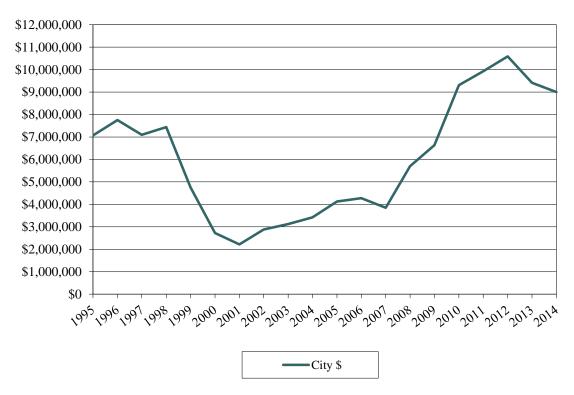
# **VALUATION RESULTS - CONTRIBUTION REQUIREMENT**

The contribution requirements for the 2013-2014 and 2014-2015 fiscal years are:

4.88% of pay by active members and; \$9,412,100 by the City for 2013-2014; \$9,062,366 by the City for 2014-2015

The 2014-2015 fiscal year contribution requirement reflects a \$0.35 million decrease in the City's dollar contribution requirement from the prior year.

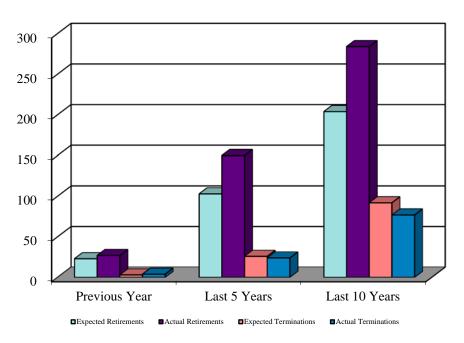
# **Employer Contributions**



Comparative contribution information is located on page B-6. Composition of the current City contribution amount is located on page B-1.

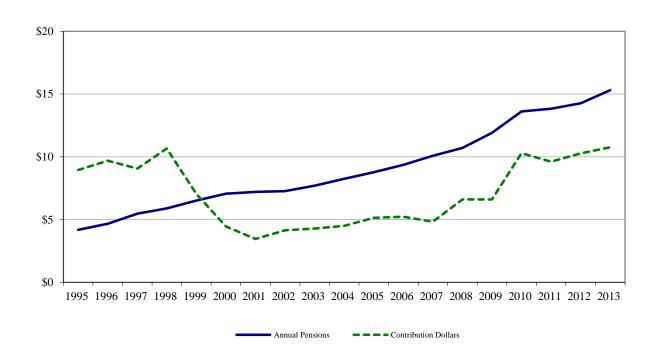
## **HISTORICAL COMPARISONS**

## **Retirements and Terminations**



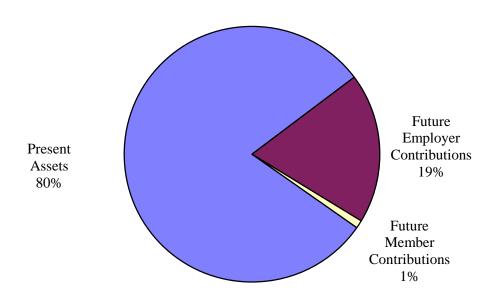
DC transfers are included in the chart above as Retirements or Terminations as appropriate. Actual retirements in the last 5 and 10 years reflect multiple early retirement incentives.

# Pension Payments and Total Contributions (In Millions of Dollars)

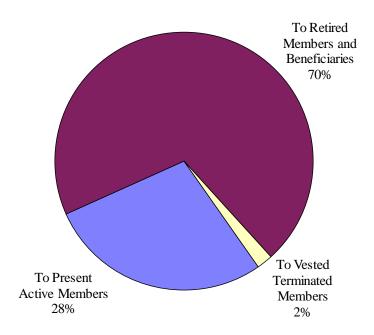


# FUND OBLIGATIONS AND SOURCES OF FUNDING SEPTEMBER 30, 2013

# Present Resources and Expected Future Resources (\$232 Million)



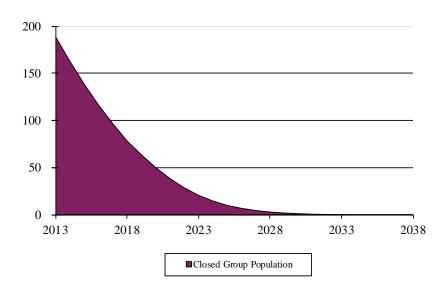
## Actuarial Present Value of Expected Future Benefit Payments and Reserves (\$232 Million)



The actuarial balance sheet is located on page B-7.

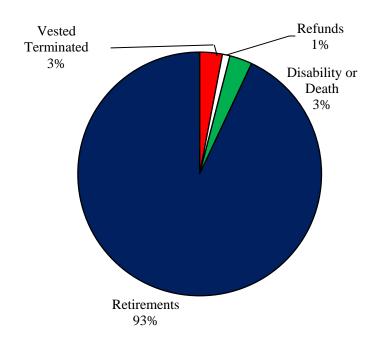
# EXPECTED DEVELOPMENT OF PRESENT ACTIVE POPULATION SEPTEMBER 30, 2013





The charts show the expected future development of the present population in simplified terms. The pension fund presently covers 189 active members. About 93% of the present population is expected to receive monthly retirement benefits by retiring directly from active service. The remaining 7% of the present population is expected to become eligible for vested terminated, refunds, disability, or death-in-service benefits. Within 5 years, over half of the covered membership is expected to exit the Active Member Group.

**Expected Terminations from Active Employment For Current Active Members** 



### **COMMENTS**

### Plan Experience

The activities of the Pension Fund and its members generated an experience gain of \$1.62 million on an aggregate basis during the plan year ended September 30, 2013. The market value rate of return on plan assets this year was 11.8%. The funding value rate of return on assets used to determine the contribution requirements and funded ratio for this valuation was 9.6% versus 8.0% expected. The aggregate experience gain results in a lower dollar contribution. Please refer to pages C-5, C-6, C-7, C-13, D-3, D-4, and D-5 for additional experience information.

#### Plan Amendments

None.

#### Changes in Amortization Policy

Unfunded present value of future benefits was amortized using level dollar payments over a closed 8 year period beginning with the 2010 valuation. The remaining amortization period is 5 years for the fiscal year ending September 30, 2015. We recommend that the Board review the funding policy and consider adopting a written funding policy.

## Changes in Assumptions

None. However, at the request of the Pension Advisory Committee we were asked to comment on the impact of reducing the current 8% investment return assumption from 8% to 7.5%. This would increase the City's contribution requirement for the fiscal year ending September 30, 2015 from \$9.06 million to \$11.91 million and decrease the funded ratio from 80.3% to 76.5%. With a closed plan, the trustees may at some point change the investment policy to increase fixed income. We recommend that the assumed rate of investment return be reviewed with input from the Fund's investment consultant.

The current mortality assumption is based on tables from 1994 and has no margin for mortality improvement. The Society of Actuaries has recently released updated 2014 mortality tables along with recommendations for reflecting future improvements. There have been significant improvements in mortality rates in the last 20 years. We recommend reviewing and updating the mortality assumptions before the 2014 valuation.

### **Looking Ahead**

Currently the actuarial value of assets, which is used to determine the funded status and contribution rates for the plan, is less than the market value of assets by 5%, or \$9.1 million (see page C-6). Therefore, there are prior years' gains to be recognized in the 2014 report. Those gains will put downward pressure of about \$0.7 million next year on the contribution requirements in the absence of offsetting losses. The asset valuation method should be reviewed in conjunction with the funding policy. Changes to the rate of return assumption and/or mortality assumption will put upward pressure on the contributions.

#### **CONCLUSION**

Pension Fund contribution rates are expected to fluctuate from year to year as experience emerges and economic conditions change. The expectation inherent in the funding of a pension fund is that year to year fluctuations will tend to cancel over periods of 5 to 10 years and result in stable conditions over these periods.

Over time, the funded ratio of a pension fund is expected to converge to 100%, but the basic trend may be interrupted by events such as benefit increases or changes in actuarial cost methods and assumptions, or severe market downturns. Fund experience has been in line with this expectation until the last few years. Since the implementation of the aggregate actuarial cost method in 1998, the funded status has increased from 65.3% to 80.3%.

## STATEMENT BY ENROLLED ACTUARY

This actuarial valuation and/or cost determination was prepared and completed by me or under my direct supervision, and I acknowledge responsibility for the results. To the best of my knowledge, the results are complete and accurate, and in my opinion, the techniques and assumptions used are reasonable and meet the requirements and intent of Part VII, Chapter 112, of the Florida Statutes. There is no benefit or expense to be provided by the plan and/or paid from the plan's assets for which liabilities or current costs have not been established or otherwise taken into account in the valuation. All known events or trends which may require a material increase in plan costs or required contribution rates have been taken into account in the valuation.

Brad Lee Armstrong, ASA, MAAA, EA [11-5614]

February 6, 2014

Blad Cee and

Date



DETAILED VALUATION RESULTS

# CONTRIBUTIONS TO FINANCE BENEFITS OF THE PENSION FUND FOR THE PLAN YEAR BEGINNING OCTOBER 1 TO BE CONTRIBUTED DURING THE FISCAL YEAR

Contribution Development for Fiscal Vear Ending September 30

	Fiscal Year Endir	ig September 30
	2015	2014
Development of Normal Cost		
a) Present value of future benefit payments	\$ 232,478,888	\$ 229,543,929
Present value of future member contributions	(2,198,143)	(\$2,624,420)
b) Actuarial value of assets	(186,759,639)	(175,349,449)
c) Unfunded present value of future benefit payments	43,521,106	51,570,060
d) Interest on item c) for one year	3,481,688	4,125,605
e) City contribution expected from prior valuation	(9,412,100)	(10,588,394)
f) Interest on item e) for 6 months	(376,484)	(423,536)
g) Total City present value of future normal cost	37,214,210	44,683,735
h) Closed level dollar amortization factor*	4.15037009	4.80542321
i) Item g) divided by item h)	8,966,480	9,298,606
Administrative Expenses	95,886	113,494
Total City Normal Cost and Administrative Expenses		
Dollar Amount*	\$ 9,062,366	\$ 9,412,100
Percent of Payroll	100.18%	90.39%

<sup>\*</sup> Level dollar amortization with a period of 5 years for the FY ending 9/30/15 and 6 years for the FY ending 9/30/14.

FS 112.64 requires City contributions to be deposited not less frequently than quarterly. Member contributions, which are in addition to the City contributions, must be deposited not less frequently than monthly.

Procedures for determining dollar contribution amounts are shown on page B-2.

Comparative contribution amounts for prior fiscal years are shown on page B-6.

#### **DETERMINING DOLLAR CONTRIBUTIONS**

For any period of time, the percent-of-payroll contribution rate needs to be converted to dollar amounts. We recommend one of the following procedures.

**Procedure 1.** Contribute dollar amounts at the end of each payroll period that are equal to the City's percent-of-payroll contribution requirement multiplied by the *active member covered payroll* for the period. Adjustments should be made as necessary to exclude items of pay that are not compensation for Pension Fund benefits and to include non-payroll amounts that are compensation for Pension Fund benefits.

**Procedure 2.** Contribute the annual amounts of \$9,062,366 for City normal cost and administrative expenses during the fiscal year beginning October 1, 2014 on at least a quarterly schedule to comply with FS112.64. The above dollar amount is based on base salary for the next year and is assumed to be contributed, on average, halfway through the fiscal year. Alternatively, if a monthly schedule is followed, the average City contribution would be \$755,197 for fiscal year 2014-2015. If contributions are made on a later schedule, interest should be added at the rate of 0.64% (0.0064) for each month of delay.

**Procedure 3.** The City contributes an amount of \$8,720,265 for City normal cost and administrative expenses, paid as a lump sum on October 1, 2014. This amount represents 83.2% of payroll. Alternatively, beginning October 31, 2014, the City contributes amounts of \$755,197 for City normal cost and administrative expenses each month through December 31, 2014 with the remainder, \$6,651,996 paid as a lump sum on January 31, 2015.

The covered payroll is anticipated to decline sharply in the next few years since the active group is closed to new entrants. This has been addressed in part with the level dollar amortization in determining the employer rate. We recommend reviewing the percent of payroll funding policy and exploring requiring the City to contribute the full dollar amounts.

#### **FUNDING PROGRESS INDICATORS**

There is no single all-encompassing indicator that measures a pension fund's funding progress and current funded status.

*Three reliable indicators* of funding progress and funded status are described below and shown on page B-4.

Indicator (1) The actuarial present value of gains or losses realized in the operation of the Pension Fund - an experience indicator. Gains and losses are expected to cancel each other over a period of years (in the absence of double-digit inflation) and sizable year to year fluctuations are common. Further details on the derivation of the gain (loss) are shown on page B-5.

Indicator (2) The ratio of the actuarial value of assets to the present value of future benefits - a funding level indicator. The ratio is expected to converge to 100% as the active membership in the plan is eliminated, but the basic trend may be interrupted by certain events such as benefit improvements, changes in actuarial cost methods or changes in actuarial assumptions. The black line on page B-4 denotes where the change to the aggregate actuarial cost method in 1998 resulted in a decrease in the funded status of the fund. Information concerning the fund ratio both before and after this change in method are provided to allow the reader to draw more appropriate conclusions concerning the funded status trend of the plan.

Indicator (3) The ratio of the unfunded present value of future benefits to active member payroll - an inflation adjusted indicator. In a soundly financed pension fund, the amount of the unfunded present value of future benefits will be controlled and prevented from increasing in the absence of benefit improvements. However, in an inflationary environment it is seldom practical to impose this control on dollar amounts which are depreciating in value. The ratio is a relative index of condition where inflation is present in both items. The ratio is expected to decrease over time but the basic trend may be interrupted by certain events such as benefit improvements, changes in actuarial cost methods or changes in actuarial assumptions.

# FUNDING PROGRESS INDICATORS - HISTORICAL COMPARISON (\$ AMOUNTS IN MILLIONS)

	Indicator (1)	)	Indicator (2)			Indicator (	3)
			Present Value of			Active	
Valuation Date	Gain	<b>Actuarial Value</b>	<b>Future Benefits</b>	<b>Funded</b>	<b>Unfunde d</b>	Member	Percent of
September 30	(Loss)	of Assets	(PVFB)*	Ratio*	PVFB*	Payroll	Payroll
1995 (a)	0.71 %	\$ 115.93	\$ 136.64	84.8 %	\$ 20.71	\$60.10	34.6 %
1996 (a)	3.73	133.66	155.93	85.7	22.27	61.94	36.0
1997	11.60	158.48	168.52	94.0	10.04	63.13	15.9
1998 (a)#	8.95	183.32	280.84	65.3	97.52	63.46	153.7
1999	13.86	174.80	240.99	72.5	66.19	46.85	141.3
2000	24.04	169.89	210.24	80.8	40.35	35.34	114.2
2001	10.04	155.28	184.21	84.3	28.93	25.78	112.2
2002	(6.16)	157.44	191.14	82.4	33.70	26.07	129.3
2003	(1.69)	158.37	192.14	82.4	33.77	24.02	140.6
2004 (a)	(2.56)	159.84	194.40	82.2	34.56	22.26	155.2
2005 (a)	0.15	163.82	196.84	83.2	33.02	20.83	158.5
2006	(2.12)	168.45	200.89	83.9	32.44	19.63	165.3
2007	0.81	179.93	208.69	86.2	28.76	19.14	150.3
2008	(11.81)	176.36	214.26	82.3	37.90	18.36	206.4
2009	(14.76)	172.35	221.17	77.9	48.82	16.60	294.1
2010 (a)	(8.43)	173.70	229.78	75.6	56.08	13.61	412.2
2011	(10.09)	168.61	229.27	73.5	60.66	12.72	476.7
2012	0.63	175.35	229.54	76.4	54.19	11.83	457.9
2013	1.62	186.76	232.48	80.3	45.72	10.49	436.0

<sup>(</sup>b) Before changes in benefit provisions and/or actuarial assumptions and/or actuarial cost methods (not applicable in 2013).

<sup>(</sup>a) After changes described in (b).

<sup>\*</sup> Prior to the September 30, 1998 valuation, the entry-age normal cost method was used. The amounts shown are based on the actuarial accrued liability under that method. Beginning with the September 30, 1998 valuation, the aggregate method was used, which does not produce an unfunded accrued liability.

<sup>#</sup> Includes the change to the aggregate actuarial cost method.

# **DERIVATION OF EXPERIENCE GAIN (LOSS)**

	Year Ended September 30			
	2013	2012		
Derivation of Experience Gain (Loss)				
(1) UPVFB* at start of year	\$ 54,194,480	\$ 60,660,870		
(2) Employer and Employee contributions	10,755,602	10,282,377		
(3) Interest accrual	3,905,334	4,441,575		
(4) Expected UPVFB before changes:				
(1) - $(2)$ + $(3)$	47,344,212	54,820,068		
(5) Change from Voluntary Separation Plan	0	0		
(6) Change from revised actuarial assumptions	0	0		
(7) Expected UPVFB after changes:				
(4) + (5) + (6)	47,344,212	54,820,068		
(8) Actual UPVFB at end of year	45,719,249	54,194,480		
(9) Gain (loss): (7) - (8)	1,624,963	625,588		
(10) Gain (loss) as percent of present value of				
future benefits at start of year	0.7%	0.3%		

<sup>\*</sup> Unfunded Present Value of Future Benefits. This is the present value of future benefits less the actuarial value of assets.

# CITY CONTRIBUTIONS: HISTORICAL COMPARISON (\$ AMOUNTS IN MILLIONS)

Valuation Date	Applicable Fiscal	Computed % of Active Member	Dollar Coi	ntribution
September 30	Year	Covered Payroll	Projected	Actual
1990 (a)	90-91	10.12 %	\$4.79	\$4.79
1991	91-92	10.51	5.15	5.15
1992	92-93	10.70	5.84	5.84
1993	93-94	10.72	6.15	6.15
1994	94-95	10.57	6.37	6.37
1995 (a)	95-96	11.48	7.07	7.07
1996 (a)	96-97	12.21	7.75	7.75
1997	97-98	10.97	7.10	7.10
1998 (a)#	98-99	11.27	7.44	7.44
1999	99-00	10.14	4.75	4.75
2000	00-01	7.71	2.73	2.73
2001	01-02	8.63	2.22	2.22
2002	02-03	11.09	2.88	2.88
2003	03-04	13.06	3.12	3.12
2004 (a)	04-05	15.42	3.42	3.42
2005 (a)	05-06	19.72	4.12	4.12
2006	06-07	21.74	4.27	4.27
2007	07-08	20.31	3.85	3.85
2008	08-09	31.12	5.61	5.61
2008	09-10	53.44*	6.63	9.29*
2009	10-11	59.15	9.31	8.95&
2010 (a)	11-12	79.13	10.05	9.67&
2011	12-13	92.58	10.59	10.19&
2012	13-14	90.39	9.41	
2013	14-15	100.18	9.06	

<sup>(</sup>a) After changes in benefit provisions and/or actuarial assumptions and/or actuarial cost methods.

<sup>#</sup> Includes the change to the aggregate actuarial cost method.

<sup>\*</sup> Contributions for the fiscal year ended 9/30/10 include \$2,905,589 for the Voluntary Separation Program.

<sup>&</sup>amp; The City's contributions are made in a lump sum on October 1 in accordance with Procedure 3 on page B-2 of the corresponding valuation report. The actual dollar contribution under this procedure was equivalent to the projected dollar contribution.

# **ACTUARIAL BALANCE SHEET**

# **Present Resources and Expected Future Resources at September 30**

	2013	2012
A. Actuarial value of assets		
1. Net assets from plan financial		
statements (market value)	\$195,879,490	\$180,090,447
2. Actuarial value adjustment	(9,119,851)	(4,740,998)
3. Actuarial value of assets	186,759,639	175,349,449
B. Actuarial present value of expected		
future employer contributions	43,521,106	51,570,060
C. Actuarial present value of expected		
future member contributions	2,198,143	2,624,420
D. Total present and expected future resources	\$232,478,888	\$229,543,929

# Actuarial Present Value of Expected Future Benefit Payments and Reserves

A. To retired members and beneficiaries	\$161,965,094	\$151,310,608
B. To vested terminated members	4,695,915	5,766,582
C. To present active members	65,817,879	72,466,739
D. Total actuarial present value of expected future benefit payments	\$232,478,888	\$229,543,929

# ACTUARIAL PRESENT VALUE OF FUTURE BENEFIT PAYMENTS AND COMPENSATION

	September 30				
Actuarial Present Value of Future Benefit Payments	2013	2012			
For present active members					
Service pensions	\$ 63,307,555	\$ 69,475,037			
Pre-retirement survivor pensions	1,233,145	1,361,462			
Termination benefits	1 220 010	1.574.407			
Deferred service pensions Refunds of member contributions	1,228,019 49,160	1,574,407 55,833			
Total	65,817,879	72,466,739			
For vested terminated members					
Regular	4,262,045	5,017,048			
LTD	433,870	749,534			
Total	4,695,915	5,766,582			
For pension recipients					
Service retirees	156,776,554	146,386,943			
Disabled retirees	174,058	179,319			
Beneficiaries	5,014,482	4,744,346			
Total	161,965,094	151,310,608			
Total actuarial present value of future benefit payments	\$232,478,888	\$229,543,929			
Actuarial present value of future compensation	\$ 45,043,920	\$ 53,779,089			

# PROJECTION OF CITY CONTRIBUTIONS AS OF SEPTEMBER 30, 2013

Valuation Date	Unfunded Present Value of Benefits	Contribution for Fiscal Year Beginning	Employer Contribution*
9/30/2009	\$48,822,532	10/1/2010	\$ 9,305,926
9/30/2010	52,599,035	10/1/2011	10,054,439
9/30/2011	57,651,377	10/1/2012	10,588,394
9/30/2012	51,570,060	10/1/2013	9,412,100
9/30/2013	43,521,106	10/1/2014	9,062,366
9/30/2014	34,946,904	10/1/2015	8,300,816
9/30/2015	23,533,346	10/1/2016	6,414,887
9/30/2016	15,127,619	10/1/2017	5,407,464
9/30/2017	9,799,120	10/1/2018	5,407,464
9/30/2018	5,090,852	10/1/2019	
9/30/2019	0		

With an amortization period of 5 years or fewer, there can be a great deal of volatility in annual contribution requirements as actual experience unfolds.

<sup>\*</sup> Based upon the Fund's current actuarial assumptions being met each of the next 10 years, recognition of scheduled investment gains (losses) known as of the valuation date, and includes administrative expenses of \$95,000 per year for projected years after the current valuation date.



SUMMARY OF BENEFIT PROVISIONS AND VALUATION DATA SUBMITTED BY PENSION FUND

#### **Participation**

All persons regularly employed by the City, for more than 20 hours a week and more than 5 months a year except:

- i) Police Officers
- ii) Firefighters
- iii) Employees of the Orlando Utilities Commission
- iv) Employees of the Greater Orlando Aviation Authority
- v) Prior members who have elected to transfer to the Defined Contribution Plan

This plan closed to new hires effective October 1, 1998.

#### Final Average Earnings

One-third (1/3) of the member's basic salary or wages for the 3 highest years during the last 10 years of credited service. Lump sum payments for unused accumulated leave time paid at termination/retirement are excluded for pension purposes.

#### Service (Normal) Retirement

*Eligibility*. Members are eligible to retire with 25 or more years of service or at age 65 or older with 5 or more years of credited service.

**Pension Amount**. Two and one-half percent (2.5%) of final average earnings multiplied by credited service, to a maximum pension of 75% of final average earnings. The normal form of pension is payable for life. Optional forms are available on an actuarial equivalent basis.

#### Service (Early) Retirement

*Eligibility*. Age 55 or older with 10 or more years of credited service.

**Pension Amount**. Two and one-half percent (2.5%) of final average earnings multiplied by credited service, to a maximum pension of 75% of final average earnings, reduced by 1/6 of 1% of the preceding amount for each month retirement precedes age 65.

### Vested Termination of Employment

*Eligibility*. Termination of employment with 5 or more years of credited service (2 or more years if an elected or appointed official prior to December 12, 1988).

**Pension Amount**. Computed in same manner as a normal or early service retirement pension, based on pension fund benefit provisions, final average earnings and credited service at time of termination.

*Forfeiture*. Terminated member may request refund of employee contributions with interest and forfeit entitlement to the deferred pension.

#### Disability Retirement

Benefits are funded and provided through a self-insured long-term disability plan. Vested termination of employment benefits are available to qualifying individuals.

### Post-Retirement Survivor Benefits

Any excess of member contributions, with interest to date of retirement, over aggregate amount of pension paid is paid to beneficiary in a lump sum.

Other optional forms of payment are available on an actuarial equivalent basis.

#### Pre-Retirement Survivor Benefits

*Eligibility Condition 1*. Death after attaining age 40 with 10 or more years of credited service prior to termination of employment.

*Eligibility Condition 2*. Death after attaining 25 or more years of credited service prior to termination of employment.

**Pension Amount under Condition 1**. Fifty percent (50%) of the deceased member's actuarially reduced accrued normal service retirement pension will be paid to the surviving spouse if the marriage was of at least 1 year's duration at time of death.

**Pension Amount under Condition 2.** One Hundred Percent (100%) of the deceased member's actuarially reduced accrued normal service retirement pension will be paid to the surviving spouse.

Conversion to the DC Retirement Plan. In the event of the death of a member with 10 or more years of service, as of October, 1, 1998, or of a member who was hired before October 1, 1998 and died prior to October 1, 2001, the present value of his accrued benefit in the DB Plan may be transferred to the DC Plan by the member's designated beneficiary, or executor or administrator of the member's estate, provided such election is made within 6 months of the date of death.

## Cost-of-Living Adjustment (COLA)

The monthly amount of pension shall be increased annually by 2% of the monthly amount paid during the prior year. Increases occur on the anniversary of the member's pension commencement date. Increases begin at the later of:

- (a) one full year of retirement; or
- (b) the earlier of:
  - (1) the attainment of age 64 or
  - (2) the completion of 4 full years of retirement.

Such cost-of-living adjustments shall apply in like manner to benefits payable to surviving spouses and to surviving pension beneficiaries.

Cost-of-living adjustments are payable to employees that retired on or after October 1, 1998. Terminated vested members are not eligible for the COLA.

### Transfers to Defined Contribution Plan

Effective October 1, 1998, members may elect to transfer to the DC Retirement Plan with the present value of their accrued benefit as of the date of transfer. Transferred participants revoke their rights to benefits under this plan. The window for transferring is unlimited except for members with less than 10 years of service as of October 1, 1998, who may only elect to transfer prior to October 1, 2001. In all cases, the amount of the transfer is calculated using actuarial equivalence factors which are cost neutral to the Fund.

#### Member Contributions

Member contributions: 4.88%.

#### City Contributions

Amounts determined actuarially in accordance with Chapter 112, Florida Statutes.

#### Changes Since Prior Valuation

None.

# **ACCOUNTING INFORMATION SUBMITTED FOR VALUATION**

## **Statements of Change in Plan Net Assets**

	Year Ended September 30		
	2013	2012	
Additions:			
a. City Contributions	\$ 10,188,687	\$ 9,674,888	
b. Member Contributions:			
Basic	559,069	606,011	
Buybacks	7,846	1,478	
c. Total Contributions	10,755,602	10,282,377	
Investment Income			
d. Interest and Dividends	1,282,577	1,643,142	
e. Realized Appreciation in Fair Value of Assets	4,173,337	2,530,607	
f. Unrealized Appreciation in Fair Value of Assets	15,976,192	22,018,210	
g. Securities Lending Income	55,714	55,249	
h. Management & Custodian Fees	(483,725)	(442,108)	
i. Securities Lending Expense	(17,347)	(11,967)	
j. Net Investment Income	20,986,748	25,793,133	
k. Total Additions	31,742,350	36,075,510	
Deductions:			
1. Benefits	14,882,284	14,107,569	
m. Refunds of Contributions	73,333	-	
n. Administrative Expenses	107,737	125,857	
o. Other Expenses	-	-	
p. Total Deductions	15,063,354	14,233,426	
Net Increase (Decrease) before Transfers	16,678,996	21,842,084	
Transfers to Defined Contribution Plan	889,953	1,503,285	
Net Increase (Decrease)	15,789,043	20,338,799	
<b>Net Position - Restricted for Pension Benefits:</b>	<del></del>		
Beginning of Year (From Preliminary Statements)	180,090,447	159,751,648	
Adjustments After Preliminary Statements Submitted	-	-	
Beginning of Year (Audited Balance)	180,090,447	159,751,648	
End of Year	\$195,879,490	\$180,090,447	

# **Summary of Assets – Market Value**

2013	2012		
\$ 200,394	\$ 151,065		
(132,718)	(127,232)		
64,647,513	64,379,287		
20,514,431 19,969			
91,830,871	78,045,826		
9,142,467	8,157,774		
9,350,350	8,816,795		
326,182	697,899		
\$195,879,490	\$180,090,447		
<u> </u>			
\$195,879,490	\$180,090,447		
	\$ 200,394 (132,718) 64,647,513 20,514,431 91,830,871 9,142,467 9,350,350 326,182 \$195,879,490		

<sup>\*</sup> Includes internal holding account, accounts receivable and accounts payable.

## DERIVATION OF ACTUARIAL VALUE OF ASSETS

		2011	2012	2013	2014	2015	2016
A.	Actuarial Value Beginning of Year	\$173,699,838	\$168,612,802	\$175,349,449			
B.	Market Value End of Year	159,751,648	180,090,447	195,879,490			
C.	Market Value Beginning of Year	161,310,955	159,751,648	180,090,447			
D.	Non-Investment Net Cash Flow#	(5,182,726)	(5,454,334)	(5,197,705)			
E.	Investment Income#						
	E1. Market Total: (B) - (C) - (D)	3,623,419	25,793,133	20,986,748			
	E2. Amount for Immediate Recognition: 8% x (A) + 4% x (D)	13,688,678	13,270,851	13,820,048			
	E3. Amount for Phased-In Recognition: (E1)-(E2)	(10,065,259)	12,522,282	7,166,700			
F.	Phased-In Recognition Investment Income						
	F1. Current Year: 0.25 x (E3)	(2,516,315)	3,130,571	1,791,675			
	F2. First Prior Year	381,918	(2,516,315)	3,130,571	\$ 1,791,675		
	F3. Second Prior Year	(2,076,045)	381,918	(2,516,315)	3,130,571	\$ 1,791,675	
	F4. Third Prior Year	(9,382,546)	(2,076,044)	381,916	(2,516,314)	3,130,569	\$ 1,791,675
	F5. Total Recognized Investment Gain	(13,592,988)	(1,079,870)	2,787,847	2,405,932	4,922,244	1,791,675
G.	Corridor Adjustment	15%	15%	15%			
	Upper Bound	183,714,395	207,104,014	225,261,414			
	Lower Bound	135,788,901	153,076,880	166,497,567			
	Adjustment to Actuarial Value to Keep within Corridor	-	-	-			
Н	Actuarial Value End of Year:						
	= (A) + (D) + (E2) + (F5)	168,612,802	175,349,449	186,759,639			
I	Difference between Market & Actuarial Value	(8,861,154)	4,740,998	9,119,851			
J	Actuarial Value Rate of Return#	0.1%	7.3%	9.6%			
K	Market Value Rate of Return#	2.3%	16.4%	11.8%			
L	Ratio of Actuarial Value to Market Value	105.5%	97.4%	95.3%			

<sup>#</sup> Net of investment expenses.

The Actuarial Value of Assets recognizes assumed investment income (line E2) fully each year. Differences between actual and assumed investment income (line E3) are phased-in over a closed 4-year period. During periods when investment performance exceeds the assumed rate, the Actuarial Value of Assets will tend to be less than Market Value. During periods when investment performance is less than the assumed rate, the Actuarial Value of Assets will tend to be greater than Market Value. If assumed rates are exactly realized for 3 consecutive years, it will become equal to Market Value. The Actuarial Value of Assets is limited to a corridor of 85% to 115% of the Market Value of Assets.

# RETIRED MEMBER AND BENEFICIARY DATA **HISTORICAL SCHEDULE**

_	Added		Removed		Net Increase		<b>End of Year</b>		<b>Expected Removals</b>	
Year Ended		Annual		Annual		Annual		Annual		Annual
September 30	No.	Pensions#	No.	Pensions	No.	Pensions	No.	Pensions	No.	Pensions
1989	35	\$ 317,395	9	\$ 35,463	26	\$ 281,932	428	\$ 2,103,844	16	\$ 60,697
1990	53	495,822	23	71,228	30	424,594	458	2,528,438	18	70,384
1991	40	467,799	17 *	76,095	23	391,704	481	2,920,142	18	80,687
1992	34	385,328	23	119,301	11	266,027	492	3,186,169	17	77,894
1993	30	366,388	22	121,000	8	245,388	500	3,431,557	20	98,817
1994	29	381,860	25	126,455	4	255,405	504	3,686,962	21	106,130
1995	50	576,610	19	81,457	31	495,153	535	4,182,115	21	114,290
1996	58	607,001	21	114,699	37	492,302	572	4,674,417	18	108,300
1997	60	895,218	20	101,014	40	794,204	612	5,468,621	16	99,537
1998	52	572,384	24	150,915	28	421,469	640	5,890,090	18	113,791
1999	56	817,332	29	186,939	27	630,393	667	6,520,483	18	124,157
2000	49	741,278	22	200,172	27	541,106	694	7,061,589	19	135,322
2001	30	444,366	37	303,929	(7)	140,437	687	7,202,026	20	154,928
2002	35	422,596	43	359,586	(8)	63,010	679	7,265,036	22	157,532
2003	37	613,424	22	183,284	15	430,140	694	7,695,176	22	166,102
2004	33	700,639	20	145,788	13	554,851	707	8,250,027	23	179,495
2005	34	694,063	30	177,622	4	516,441	711	8,766,468	24	195,270
2006	37	782,529	28	193,285	9	589,244	720	9,355,712	23	186,073
2007	40	931,788	24	199,077	16	732,712	736	10,088,424	23	201,845
2008	32	848,106	31	230,877	1	617,229	737	10,705,653	24	218,624
2009	61	1,411,570	30	208,663	31	1,202,907	768	11,908,560	26	255,238
2010	62	1,998,620	37	296,313	25	1,702,307	793	13,610,868	25	253,964
2011	23	616,376	35	396,432	(12)	219,944	781	13,830,812	26	277,153
2012	30	760,460	33	334,976	(3)	425,484	778	14,256,296	26	285,102
2013	46	1,423,948	22	368,676	24	1,055,272	802	15,311,568	26	299,524

<sup>\*</sup> A person receiving a benefit from the long-term disability plan was moved to the vested terminated group. # Includes cost-of-living adjustments for existing retirees.

# AGE AND SERVICE RETIRED MEMBERS

	_	All Retired Members			New Retired Members During Prior Year				
Valuation	_		Average			-	Average		
Date		<b>Attained</b>	Retirement	Annual		Retirement		Annual	
September 30	Number	Age	Age	Pension	Number	Age	Service	Pension	
1999	583	68.6	59.7 yrs.	\$10,498	45	58.5 yrs.	18.9 yrs.	\$16,210	
2000	601	69.0	59.8	10,804	38	59.1	19.0	14,988	
2001	586	69.5	59.7	11,232	15	58.3	22.9	21,106	
2002	589	69.9	59.1	11,531	24	61.5	19.3	12,707	
2003	601	70.0	58.8	11,985	32	57.6	18.8	17,557	
2004	622	70.2	58.6	12,527	29	57.1	16.9	21,665	
2005	626	70.3	58.4	13,257	29	57.3	18.5	22,773	
2006	638	70.3	59.2	13,934	33	58.8	20.5	21,503	
2007	652	70.3	59.0	14,723	40	55.5	17.9	24,604	
2008	654	70.5	58.8	15,603	32	59.9	17.4	23,001	
2009	686	70.1	58.8	16,624	61	60.2	15.6	21,503	
2010	715	69.7	58.6	18,324	59	58.9	22.1	31,524	
2011	702	70.0	58.5	18,934	16	57.1	17.8	22,576	
2012	700	70.1	58.4	19,534	24	57.5	16.8	22,385	
2013	720	70.3	58.4	20,393	38	60.0	17.6	26,462	

# RETIRED MEMBERS AND BENEFICIARIES

# Historical Comparison

Valuation Date September 30	% Incr. in Annual Pensions	No. of Active Per Retired	Annual Pensions as % of Active Member Payroll	Average Annual Pensions
1999	10.7 %	2.2	13.9 %	\$ 9,776
2000	8.3	1.4	20.0	10,175
2001	2.0	1.0	27.9	10,483
2002	2.9	0.9	27.9	10,700
2003	5.6	0.8	33.8	11,460
2004	7.2	0.7	37.1	11,669
2005	6.3	0.6	40.9	12,330
2006	6.7	0.6	47.7	12,994
2007	7.8	0.5	52.7	13,707
2008	6.1	0.5	58.3	14,526
2009	11.2	0.4	71.7	15,506
2010	14.3	0.3	100.0	17,164
2011	1.6	0.3	108.7	17,709
2012	3.1	0.3	120.5	18,324
2013	7.4	0.2	146.0	19,092

# RETIRED MEMBER AND BENEFICIARY DATA AS OF SEPTEMBER 30, 2013 BY TYPE OF BENEFITS BEING PAID

		Annual		Actuarial Present Value
Type of Benefits Being Paid	No.	Benefits	Average	of Pensions
0. 11.72	400	ф o <b>2</b> 04 010	<b>#10.0</b> 61	Φ 02 670 557
Straight Life	488	\$ 9,204,010	\$18,861	\$ 93,678,557
10-Year Certain and Life Thereafter	11	258,792	23,527	2,537,037
100% Contingent Annuitant	86	1,999,046	23,245	25,385,521
66-2/3% Contingent Annuitant	62	1,533,406	24,732	18,631,777
50% Contingent Annuitant	73	1,687,893	23,122	16,717,720
Survivor Beneficiaries	76	595,220	7,832	4,709,442
Death-in-Service Survivors	6	33,201	5,534	305,040
<b>Total Benefits Being Paid</b>	802	\$15,311,568	\$19,092	\$161,965,094

# RETIRED MEMBER AND BENEFICIARY DATA AS OF SEPTEMBER 30, 2013 BY ATTAINED AGE

Attained	No	Annual Benefits	<b>A</b> v.o. vo. c.o.	
<u>Age</u>	No.	<u> </u>	Average	
Under 40	2	\$ 80,999	\$ 40,500	
40 - 44	2	27,509	13,755	
45 - 49	6	189,996	31,666	
50 - 54	29	1,092,196	37,662	
55 - 59	78	2,401,254	30,785	
60 - 64	106	3,168,010	29,887	
65 - 69	159	3,094,628	19,463	
70 - 74	150	2,376,223	15,841	
75 - 79	102	1,487,578	14,584	
80 - 84	93	874,552	9,404	
85 - 89	51	390,268	7,652	
Over 90	24	128,355	5,348	
Totals	802	<b>\$15,311,568</b>	\$19,092	

# VESTED TERMINATED MEMBER DATA\* AS OF SEPTEMBER 30, 2013 BY ATTAINED AGE

Attained		Estimated Annual		
Age	No.	Benefits		
35 - 39	1	\$ 10,520		
40 - 44	2	11,445		
45 - 49	12	111,420		
50 - 54	23	148,406		
55 - 59	29	175,770		
60 - 64	29	204,483		
Totals	96	\$662,044		

<sup>\*</sup> Includes Regular and LTD Vested Terminated members.

# ACTIVE AND VESTED TERMINATED MEMBERS INCLUDED IN VALUATION

		Vested	Active			
Valuation	Active	Term.	Member _		Average	
 Date	Members	Members	Payroll	Age	Service	Pay
9/30/89	1,658	73	\$36,294,629	40.9	7.7	\$21,891
9/30/90 *	2,110	85	47,295,950	40.1	6.6	22,415
9/30/91	2,119	92	47,668,439	40.7	7.0	22,496
9/30/92	2,205	111	53,128,978	41.0	7.3	24,095
9/30/93	2,206	132	55,889,939	41.5	7.7	25,335
9/30/94	2,213	134	58,718,175	42.2	8.2	26,533
9/30/95	2,197	160	60,103,118	42.4	8.6	27,357
9/30/96	2,201	170	61,939,225	42.9	9.0	28,141
9/30/97	2,121	201	63,131,058	43.3	9.3	29,765
9/30/98	2,068	208	63,457,210	43.8	9.9	30,685
9/30/99 #	1,449	207	46,853,029	44.6	11.0	32,335
9/30/00	998	175	35,343,262	45.9	12.0	35,414
9/30/01	665	159	25,777,150	47.4	13.9	38,763
9/30/02	619	172	26,065,429	48.1	14.8	42,109
9/30/03	543	178	24,015,995	48.9	15.9	44,228
9/30/04	499	174	22,264,155	49.5	16.6	44,618
9/30/05 &	455	168	21,459,676	50.0	17.4	47,164
9/30/06	421	159	19,626,410	50.8	18.2	46,619
9/30/07	389	148	19,140,901	51.5	18.8	49,205
9/30/08	359	142	18,358,988	52.1	19.5	51,139
9/30/09	312	131	16,600,574	52.2	20.1	53,207
9/30/10	256	124	13,606,449	52.0	20.7	53,150
9/30/11	234	119	12,723,853	52.9	21.6	54,375
9/30/12	217	111	11,833,293	53.8	22.3	54,531
9/30/13	189	96	10,486,831	54.2	23.1	55,486

<sup>\*</sup> Change in participation requirements.

<sup>#</sup> On October 1, 1998 the plan was closed to new hires and members were allowed to transfer to a new DC plan.

<sup>&</sup>amp; The pay reported in conjunction with the valuation included 27 pay periods.

## NUMBERS ADDED TO AND REMOVED FROM ACTIVE PARTICIPATION

	Nui	mber		Terminations During Year					Active		
	Added	During	Death-in- Other Withdrawals					Members			
Year	Y	ear	Retir	ement	Ser	vice	Vested	Other	Tot	al	End of
Ended	A	E	A	E	A	E	A	A	A	E	Year
9/30/89	280	161	35	29	1	6	3	122	125	132	1,658
9/30/90	606	154	43	26	0	7	16	95	111	146	2,110
9/30/91	181	172	32	23	1	5	7	132	139	253	2,119
9/30/92	258	172	28	23	1	6	14	129	143	223	2,205
9/30/93	158	157	22	28	3	6	22	110	132	223	2,206
9/30/94	176	169	21	26	8	6	10	130	140	205	2,213
9/30/95	164	180	41	29	6	6	17	116	133	196	2,197
9/30/96	161	157	34	27	2	2	19	102	121	146	2,201
9/30/97	144	186	53	38	1	2	73	97	170	146	2,121
9/30/98	126	174	33	34	5	2	71	70	141	138	2,068
9/30/99	5	0	111	38	1	2	349	163	512	127	1,449
9/30/00	3	0	72	27	1	2	310	71	381	72	998
9/30/01	4	0	58	25	0	2	218	61	279	43	665
9/30/02	4	0	18	25	0	2	22	10	32	43	619
9/30/03	0	0	30	19	0	1	32	14	46	20	543
9/30/04	5	0	28	19	0	1	16	5	21	16	499
9/30/05	1	0	30	18	1	1	11	3	14	15	455
9/30/06	0	0	23	21	1	1	7	3	10	14	421
9/30/07	0	0	27	22	0	0	4	1	5	11	389
9/30/08	0	0	26	21	1	1	0	3	3	10	359
9/30/09	1	0	43	22	0	1	4	1	5	9	312
9/30/10	3	0	53	18	1	1	5	0	5	7	256
9/30/11	0	0	13	18	0	1	9	0	9	4	234
9/30/12	1	0	14	22	0	1	4	0	4	3	217
9/30/13	0	0	24	23	0	1	4	0	4	3	189
Subtotals											
2009-2013	5	0	147	103	1	5	26	1	27	26	
2004-2013	11	0	281	204	4	9	64	16	80	92	
Expected											
for 9-30-14				23		1				2	

A represents actual number.

Transfers to the DC plan are included as Retirements, Vested Withdrawals, or Other Withdrawals, based upon eligibility for retirement at time of transfer.

E represents expected number.

## ACTIVE MEMBERS AS OF SEPTEMBER 30, 2013 BY ATTAINED AGE AND YEARS OF SERVICE

									Totals
Attained		Y		Active Member					
Age	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	No.	Payroll
35-39				1				1	\$ 45,111
40-44				8	4			12	616,438
45-49				9	17	8	1	35	1,771,037
50-54				9	25	20	1	55	3,153,021
55-59				11	12	19	3	45	2,553,208
60				3	1		1	5	318,823
61				2	1	6	3	12	819,034
62				2	2			4	172,159
63				1		2	1	4	259,844
64			1	2	1	1		5	207,304
65						1		1	47,052
66				3		2		5	202,912
67					1			1	66,704
69				1			2	3	214,242
70					1			1	39,942
Totals			1	52	65	59	12	189	\$10,486,831

#### **Group Averages:**

Age: 54.2 years
Service: 23.1 years
Annual Pay: \$55,486

# RECONCILIATION OF MEMBERSHIP [PARTICIPANTS] FOR THE PLAN YEAR ENDED SEPTEMBER 30, 2013

		Vested Termina	ated Members	<b>Pension Recipients</b>	
	Active			All	All
	Members	Regular	LTD	Retirees	Beneficiaries
No. at Start of Year	217	88	23	693	85
Increase (Decrease) From					
Service Retirement - electing monthly lifetime payments - electing DC transfer	(24) (3)	(10)		24	
Long-term Disability			2		
Deaths - with beneficiary - without beneficiary			(7)	(10) (10)	8 (2)
Other Pension Terminations					
Vested Terminations - electing monthly lifetime payments - electing DC transfer	(1)	1	(1)	10	
Other Terminations					
Rehires/Reclassifications				13	(9)
No. at End of Year	189	79	17	720	82

## **SECTION D**

ACTUARIAL COST METHOD, ACTUARIAL ASSUMPTIONS AND DEFINITIONS OF TECHNICAL TERMS

#### **ACTUARIAL COST METHOD**

The actuarial cost method is a procedure for allocating the actuarial present value of pension benefits to time periods. The method used for your valuation is known as the aggregate actuarial cost method, and has the following characteristics:

- The present value of future benefits is reduced by the actuarial value of assets and the present value of future member contributions. This unfunded amount is projected to the applicable fiscal year with interest less the intervening City contribution expected from the prior valuation. This projected unfunded amount is financed as a level dollar amount over a period of years remaining until the fiscal year ending September 30, 2019.
- The actuarial value of assets used for funding purposes is derived as follows: prior year actuarial value of assets are increased by actual member and City contributions and expected investment income and decreased by actual refunds, benefit payments and administrative expenses. To this amount is 25% of the difference between expected and actual investment income for each of the previous four years. The actuarial value of assets is limited to no less than 85% and no more than 115% of the market value of assets.

#### **ACTUARIAL ASSUMPTIONS USED FOR THE VALUATION**

Funding objective contribution requirements and actuarial present values are calculated by applying estimates of future Fund activities (actuarial assumptions) to the benefit provisions and member data of the Fund, using the actuarial cost method described on page D-1.

The principal areas of risk which require estimates of future Fund activities are:

- (i) Rates of inflation impacting assets of the Fund
- (ii) Long-term rates of real investment return to be generated by the assets of the Fund
- (iii) Rates of salary increase to members
- (iv) Rates of mortality among active members, retired members and beneficiaries, and vested terminated members
- (v) Rates of withdrawal of active members
- (vi) Rates of disability among active members
- (vii) Rates of retirement due to age and service

In making a valuation, the monetary effect of each activity is calculated for as long as a present covered person survives - - - a period of time which can be as long as a century.

Actual activities of the Fund will not coincide exactly with estimated activities due to the nature of the activities. Each valuation provides a complete recalculation of estimated future activities and takes into account the effect of differences between estimated and actual activities to date. The result is a continual series of adjustments (usually small) to the computed contribution amount. From time to time one or more of the estimates are modified to reflect experience trends (but not random or temporary year-to-year fluctuations).

The actuarial assumptions regarding the INFLATION rate, REAL INVESTMENT RETURN rate, and SALARY INCREASE rates were adopted effective September 30, 2005. These estimates are used, in combination with the other estimates, to (i) determine the present value of amounts expected to be paid in the future and (ii) establish contribution amounts which are expected to remain relatively level during the amortization period.

**Rates of Investment Return.** 8.0% per annum, compounded annually, net of investment expenses.

**Rates of Price Inflation**. This is the rate at which growth in the supply of money and credit is estimated to exceed growth in the supply of goods and services. It may be thought of as the rate of depreciation of the purchasing power of the dollar. There are a number of indices for measuring the inflation rate. Recent rates of inflation, as measured by the Consumers Price Index, have been:

		Year Ended September 30					
	2013	2012	2011	2010	2009	3-Year	5-Year
Actual	1.2%	2.0%	3.9%	1.1%	(1.3)%	2.4%	1.4%

No specific price inflation assumption is used in this valuation.

Rates of Real Investment Return over Prices. This is the rate of return produced by investing a pool of assets in an inflation-free environment. The assumed real rate of return is approximately 4.0% over wages, which would correspond to an assumed real rate of return of 4.5% to 5.0% over prices. Recent rates of real investment return on the <u>actuarial value of assets</u> have been:

	Year Ended September 30					Average	
	2013	2012	2011	2010	2009	3-Year	5-Year
Gross Rate of Return	9.9 %	7.6 %	0.4 %	3.3 %	1.4 %	5.9 %	4.5 %
Less Invest. Expenses	_0.3_	0.3	0.3	0.3	0.3	0.3	0.3_
Net Rate of Return	9.6	7.3	0.1	3.0	1.1	5.6	4.2
Less Inflation Rate	1.2	2.0	3.9	1.1	(1.3)	2.4	1.4_
Net Real Rate of Return	8.4	5.3	(3.8)	1.9	2.4	3.2	2.8

The total investment return rate was computed using the approximate formula i = I divided by 1/2 (A + B - I), where I is actual realized investment income plus market value adjustments, A is the beginning of year asset value, and B is the end of year asset value.

The preceding investment return rates reflect the particular characteristics of this Fund and the method of determining the actuarial value of assets. They should not be used to measure an investment advisor's performance or for comparison with other pension funds.

Rates of Salary Increase. Employee salaries are estimated to increase between the date of hire and date of retirement. Salary increases occur in recognition of (i) individual merit and seniority, (ii) inflation-related depreciation of the purchasing power of salaries, and (iii) competition from other employers for personnel. A schedule of long-term rates of increase in individual salaries used for the valuation follows for sample ages:

	for Sample Ages						
Attributable to:	30	40	50	60	_		
Merit & Seniority	2.6 %	0.9 %	0.3 %	0.3 %			
Other Sources	4.0	4.0	4.0	4.0			
Total	6.6 %	4.9 %	4.3 %	4.3 %			

Lump sum payments for unused leave time are not included in the calculation of final average earnings.

Recent rates of salary change experience, as measured by average reported pay, have been:

	Year Ended September 30				Average			
	2013	2012	2011	2010	2009	3-Year	5-Year	10-Year
Rate of Average Salary Increase:								
Actual (1)	3.4 %	0.3 %	1.8 %	2.5 %	4.5 %	1.8 %	2.5 %	3.8 %
Assumed	4.3	4.3	4.4	4.4	4.4	4.3	4.4	5.5

<sup>(1)</sup> Excluding terminations and new entrants.

Recent comparisons of the net rate of investment return to the rate of actual increase in salaries have been:

	Year Ended September 30					Average	
	2013	2012	2011	2010	2009	3-Year	5-Year
Net Rate of Investment							
Return*	9.6 %	7.3 %	0.1 %	3.0 %	1.1 %	5.6 %	4.2 %
Rate of Average							
Salary Increase	3.4	0.3	1.8	2.5	4.5	1.8	2.5
Difference:							
Actual	6.2	7.0	(1.7)	0.5	(3.4)	3.8	1.6
Target	4.0 %	4.0 %	4.0 %	4.0 %	4.0 %	4.0 %	4.0 %

<sup>\*</sup> Net of investment expenses.

**Rates of Mortality**. The 1994 Group Annuity Mortality Table (GA94) set back 0 years for men and women, effective with the September 30, 2005 valuation. Sample values follow:

	GA94 Table							
	Val	ue of	t Dying	Future Life				
Sample	\$1 Month	ly For Life	Next	Year	<b>Expectancy (Years)</b>			
Ages	Men	Women	Men	Women	Men	Women		
50	\$134.63	\$140.32	0.25790%	0.14280%	30.69	34.89		
55	127.16	134.40	0.44250%	0.22940%	26.15	30.17		
60	117.78	126.60	0.79760%	0.44390%	21.83	25.59		
65	106.80	117.13	1.45350%	0.86360%	17.84	21.28		
70	94.73	106.11	2.37300%	1.37300%	14.29	17.30		
75	81.36	92.79	3.72110%	2.26860%	11.12	13.60		
80	67.17	77.98	6.20270%	3.93960%	8.37	10.31		

These rates are used to measure the probabilities of members dying before retirement and the probabilities of each benefit payment being made after retirement. The values shown above do not include the effect of any cost-of-living adjustments. No margin for future mortality improvements is included in these tables.

Rates of Withdrawal from Active Membership. These rates represent the probabilities of members leaving employment for reasons other than death or disability and prior to their becoming eligible to retire.

Sample Ages	Rates of Withdrawal Within Next Year
25	5.00%
30	4.00%
35	3.50%
40	3.00%
45	2.50%
50	2.50%
55	2.50%
60	2.50%

These rates were first used for the September 30, 2010 valuation.

Rates of Disability. These rates represent the probabilities of active members becoming disabled.

Rates of Disability Within Next Year
0.04%
0.04%
0.12%
0.22%
0.42%
0.72%
1.12%
1.66%

These rates were first used for the September 30, 2005 valuation.

**Rates of Retirement**. These rates represent the probabilities of eligible members retiring.

**Rates of Retirement Within Next Year** 

Years of	Service Based	Retirement	Age Bas	ed Rates
Service	Rates	Ages	Early	Normal
25	25%	55	10%	
26	20%	56	7%	
27	20%	57	7%	
28	20%	58	7%	
29	20%	59	7%	
30	30%	60	7%	
31	30%	61	7%	
32	30%	62	10%	
33	30%	63	10%	
34	30%	64	10%	
35	100%	65		20%
		66		20%
		67		20%
		68		20%
		69		20%
		70		100%

These rates were first used for the September 30, 2010 valuation.

**Expenses**. Administrative expenses are included as an additional employer contribution to provide for reimbursement of these expenses. Investment expenses are offset against gross investment income. This is unchanged from previous valuations.

**Active Member Group Size**. The valuation was based on a closed active member group size.

**Transfers to the DC Plan**. Rates of Retirement and Rates of Withdrawal include members transferring to the DC Plan.

**Marital Status**. Eighty percent of active members who meet the age and service requirements for pre-retirement surviving benefits are estimated to be married. Female spouses are assumed to be 3 years younger than the male participant. Male spouses are assumed to be 3 years older than the female participant. This is unchanged from previous valuations.

## MISCELLANEOUS AND TECHNICAL ASSUMPTIONS SEPTEMBER 30, 2013

Pay Increase Timing: Beginning of (Fiscal) year. This is equivalent to assuming that

reported pays represent amounts paid to members during the year

ended on the valuation date.

**Decrement Timing:** Decrements of all types are assumed to occur mid-year.

Eligibility Testing: Eligibility for benefits is determined based upon the age nearest

birthday and service nearest whole year on the date the decrement

is assumed to occur.

**Decrement Relativity:** Decrement rates are used directly from the experience study,

without adjustment for multiple decrement table effects.

**Decrement Operation:** Disability does not operate during retirement eligibility.

**Adjustments:** None.

Service Credit Accruals: It is assumed that members accrue one year of service credit per

year.

**Normal Form of Benefit:** A straight life benefit is the normal form of benefit.

**Benefit Service:** Exact Fractional service is used to determine the amount of benefit

payable.

City Contributions: Beginning with the 2010 valuation, dollar contributions are

developed using closed level dollar amortization.

## **DEFINITIONS OF TECHNICAL TERMS**

**Accrued Service** - Service credited under the system which was rendered before the date of the actuarial valuation.

Actuarial Accrued Liability - The difference between the actuarial present value of future benefits payments and the actuarial present value of future normal costs. Also referred to as "accrued liability" or "past service liability".

Actuarial Assumptions - Estimates of expected future experience with respect to rates of mortality, disability, withdrawal, retirement, rate or rates of investment income, inflation and salary increases. Decrement estimates (rates of mortality, disability, withdrawal and retirement) are generally based on past experience, often modified for projected changes in conditions. Fiscal estimates (investment income and salary increases) consist of an underlying rate in an inflation-free environment plus a provision for a long-term average rate of inflation.

**Actuarial Cost Method** - A mathematical budgeting procedure for allocating the dollar amount of the "actuarial present value of future benefit payments" between future normal cost and actuarial accrued liabilities. Sometimes referred to as the "actuarial valuation cost method".

**Actuarial Equivalent -** A single amount or series of amounts which is of equal actuarial present value to another single amount or series of amounts, computed on the basis of appropriate actuarial assumptions.

**Actuarial Present Value** - The amount of funds currently required to provide a payment or series of payments in the future. It is determined by discounting future payments at predetermined rates of interest, and by probabilities of payment. Also referred to as "present value".

**Actuarial Value of Assets** - The value of assets derived by spreading capital value changes (unrealized and realized gains and losses) in equal dollar installments over four years. This treatment removes the timing of investment activities from the valuation process.

**Amortization** - Paying off an interest-discounted amount with periodic payments of interest and principal -- as opposed to paying it off with a lump sum payment.

**Experience Gain (Loss)** - The difference between actual experience costs and anticipated actuarial costs -- during the period between two actuarial valuation dates.

**Normal Cost** - The actuarial cost allocated to the current year by the actuarial cost method. Sometimes referred to as "current service cost".

## **SECTION E**

THE PRESENT VALUE OF FUTURE BENEFIT PAYMENTS AND CERTAIN OTHER DISCLOSURES REQUIRED BY STATEMENTS NO. 25 AND NO. 27 OF THE GOVERNMENTAL ACCOUNTING STANDARDS BOARD

This information is presented in draft form for review by the City's auditor. Please let us know if there are any items that the auditor changes so that we may maintain consistency with the City's financial statements.

#### PRESENT VALUE OF FUTURE BENEFIT PAYMENTS

The present value of future benefit payments is the discounted value of benefits likely to be paid to participants based on the assumptions found in Section D of this report. Allocation of the unfunded actuarial present value of projected benefits over future service was based on the aggregate actuarial cost method. Assumptions, including projected pay increases, were the same as used to determine the Fund's dollar annual required contribution between the valuation date and assumed exit age.

The preceding methods comply with the financial reporting standards established by the Governmental Accounting Standards Board.

The aggregate actuarial accrued liability was determined as part of an actuarial valuation of the plan as of September 30, 2013. Significant actuarial assumptions used in determining the aggregate actuarial accrued liability include (a) a rate of return on the investment of present and future assets of 8.0% per year compounded annually, (b) projected salary increases of 4.0% per year compounded annually, attributable to inflation and other sources, (c) additional projected salary increases of 4.0% to 0.3% per year attributable to seniority/merit, and (d) the assumption that benefits will increase after retirement according to the COLA provisions.

As of September 30, 2013, the unfunded present value of future benefit payments was determined as follows:

Present Value of Future Benefit Payments

Active members (189 vested, 0 non-vested)	\$ 65,817,879
Retired members and beneficiaries receiving benefits (802 recipients)	161,965,094
Vested terminated members not yet receiving benefits (96 deferred)	4,695,915
Total Present Value of Future Benefit Payments	232,478,888
Actuarial Value of Assets (market value was \$195,879,490)	186,759,639
Unfunded Present Value of Future Benefit Payments	\$ 45,719,249

During the year ended September 30, 2013 the Plan experienced a net change of the present value of future benefit payments of \$2,934,959. There were no changes in actuarial assumptions or benefit provisions.

## **DETERMINATION OF ACTUARIAL VALUE OF ASSETS (1)**

Original Period						Remaining	Amount
Amount to be						to be Allo	cated
FY	Allocated (2)	2009-10	2010-11	2011-12	2012-13	Per Year	Total
At 9/30/04 After Reamortization	<u>:</u>						
06/07	\$ 10,051,677	\$ 2,512,920					
07/08	(38,721,858)	(9,382,544)	\$ (9,382,546)				
08/09	(11,471,042)	(2,076,045)	(2,076,045)	\$ (2,076,044)			
09/10	1,527,670	381,918	381,918	381,918	\$ 381,916		
10/11	(10,065,259)		(2,516,315)	(2,516,315)	(2,516,315)	\$ (2,516,314)	\$ (2,516,314)
11/12	12,522,282			3,130,571	3,130,571	3,130,571	6,261,140
12/13	7,166,700				1,791,675	1,791,675	5,375,025
TOTAL		\$ (8,563,751)	\$ (13,592,988)	\$ (1,079,870)	2,787,847	:	\$ 9,119,851
Net contribution per year (3)		9,914,591	8,505,952	7,816,517	8,622,343		
Beginning actuarial value		172,348,998	173,699,838	168,612,802	175,349,449		
Ending actuarial value		\$ 173,699,838	\$ 168,612,802	\$ 175,349,449	\$ 186,759,639		

<sup>(1)</sup> General Employees' Pension Plan includes Component Units' employees.

<sup>(2)</sup> Represents the difference between assumed and actual investment income to be smoothed over the present and three future periods, (1/4) each year.

<sup>(3)</sup> Represents net change in actuarial value from non-investment cash flow and assumed investment income.

## REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF FUNDING PROGRESS

### (Dollar amounts are in millions)

#### **Based on Aggregate Cost Method**

Actuarial Valuation Date September 30	Actuarial Value of Assets (a)	Present Value of Future Benefits (PVFB) (b)	Unfunded PVFB (b)-(a)	Funded Ratio (a)/(b)	Active Member Covered Payroll (c)	UPVFB as a Percentage of Active Member Covered Payroll ((b-a)/c)
2003	\$158.37	\$192.14	\$33.77	82.4 %	\$24.02	140.6 %
2004 *	159.84	194.40	34.56	82.2	22.26	155.2
2005 *	163.82	196.84	33.02	83.2	20.83	158.5
2006	168.45	200.89	32.44	83.9	19.63	165.3
2007	179.93	208.69	28.76	86.2	19.14	150.3
2008	176.36	214.26	37.90	82.3	18.36	206.4
2009	172.35	221.17	48.82	77.9	16.60	294.1
2010 *	173.70	229.78	56.08	75.6	13.61	412.2
2011	168.61	229.27	60.66	73.5	12.72	476.7
2012	175.35	229.54	54.19	76.4	11.83	457.9
2013	186.76	232.48	45.72	80.3	10.49	436.0

#### **Based on Entry Age Normal Cost Method**

Actuarial Valuation Date September 30	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b)-(a)	Funded Ratio (a)/(b)	Active Member Covered Payroll (c)	Unfunded AAL as a Percentage of Active Member Covered Payroll ((b-a)/c)
2003	\$ 158.37	\$ 167.04	\$ 8.67	94.8 %	\$ 24.02	36.1 %
2004 *	159.84	171.47	11.63	93.2	22.26	52.2
2005 *	163.82	179.50	15.68	91.3	20.83	75.3
2006	168.45	185.47	17.02	90.8	19.63	86.7
2007	179.93	194.11	14.18	92.7	19.14	74.1
2008	176.36	200.85	24.49	87.8	18.36	133.4
2009	172.35	209.54	37.19	82.3	16.60	224.0
2010 *	173.70	219.82	46.12	79.0	13.61	339.0
2011	168.61	220.72	52.11	76.4	12.72	409.7
2012	175.35	222.12	46.77	78.9	11.83	395.4
2013	186.76	226.27	39.51	82.5	10.49	376.6

<sup>\*</sup> After changes in benefits and/or actuarial assumptions and/or actuarial cost methods.

## CONTRIBUTIONS REQUIRED AND CONTRIBUTIONS MADE

The City's funding policy provides for periodic employer contributions at actuarially determined dollar amounts that are designed to accumulate sufficient assets to pay benefits when due. Effective October 1, 1998, the contributions are determined using the aggregate actuarial cost method. Prior to this, the normal cost and actuarial liability were determined using the entry age actuarial cost method.

During the year ended September 30, 2013 contributions totaling \$10,755,602 -- \$10,188,687 employer and \$566,915 employee -- were made in accordance with contribution requirements determined by an actuarial valuation of the Fund as of September 30, 2011. Employer contributions represented 92.58% of September 30, 2011 projected payroll.

### **Schedule of Employer Contributions**

Fiscal Year 10/1 - 9/30	Valuation Date 9/30	% of Payroll	Annual Required Contribution	Percentage Contributed
2003-04	2003	13.06 %	3,123,144	100.0 %
2004-05	2004	15.42	3,421,203	100.0
2005-06	2005	19.72	4,123,327	100.0
2006-07	2006	21.74	4,273,029	100.0
2007-08	2007	20.31	3,845,482	100.0
2008-09	2008	31.12	5,610,990	100.0
2009-10	2008	53.44	9,285,893	100.0 *
2010-11	2009	56.92	8,954,631	100.0 #
2011-12	2010	76.14	9,674,888	100.0 #
2012-13	2011	92.58	10,188,687	100.0 #
2013-14	2012	90.39	9,412,100	
2014-15	2013	100.2	9,062,366	

<sup>\*</sup> Contributions for the fiscal year ended 9/30/10 include \$2,905,589 for the Voluntary Separation Program.

This information is presented in draft form for review by the City's auditor. Please let us know if there are any items that the auditor changes so that we may maintain consistency with the City's financial statements.

<sup>#</sup> The City's contributions were made in a lump sum on October 1 in accordance with Procedure 3 on page B-2 of the applicable valuation reports.

## GENERAL EMPLOYEES' DEFINED BENEFIT PENSION FUND SOLVENCY TEST

	Presen	nt Value of Future					
	(1) Active	(2) Retirees	(3) Active and Inactive Members	Actuarial		of Presei	
Valuation Date	Member Contributions	and Beneficiaries	(Employer Financed Portion)	Value of Assets	(1)	by Repor (2)	ted Assets (3)
				123500	(=)	(=)	(6)
9/30/2000	\$ 9,356,932	\$ 67,836,187	\$ 133,045,405	\$ 169,890,225	100 %	100 %	69.67 %
9/30/2001	7,929,536	69,186,259	107,096,555	155,283,810	100	100	72.99
9/30/2002	8,665,985	69,301,328	113,175,688	157,437,031	100	100	70.22
9/30/2003	8,805,811	74,343,426	108,986,137	158,371,400	100	100	69.02
9/30/2004	8,958,362	80,402,348	105,043,094	159,835,973	100	100	67.09
9/30/2005 (a)	9,177,225	87,768,222	99,889,571	163,818,363	100	100	66.95
9/30/2006	9,340,861	94,213,477	97,336,870	168,447,554	100	100	66.67
9/30/2007	9,411,309	102,952,924	96,321,741	179,926,736	100	100	70.14
9/30/2009	8,832,690	124,093,416	88,245,425	172,348,998	100	100	44.67
9/30/2010 (a)	7,701,747	144,763,685	77,309,648	173,699,838	100	100	27.47
9/30/2011	7,774,127	147,179,038	74,320,507	168,612,802	100	100	18.38
9/30/2012	7,756,847	151,310,608	70,476,474	175,349,449	100	100	23.10
9/30/2013	7,169,512	161,965,094	63,344,283	186,759,639	100	100	27.82

<sup>(</sup>a) After changes in benefits and/or actuarial assumptions and/or actuarial cost methods.

## **SECTION F**

PRESENT VALUE OF ACCRUED BENEFITS UNDER VALUATION ASSUMPTIONS AND UNDER FRS ASSUMED INVESTMENT RATE OF RETURN

## PRESENT VALUE OF ACCRUED BENEFITS

		<b>September 30, 2013</b>		<b>September 30, 2012</b>	
	arial Present Value of Accrued Benefits (calculated in rdance with FASB Statement No. 35)				
(i)	Vested accrued benefits				
(1)	Retired members and beneficiaries	\$	161,965,094	\$	151,310,608
	Terminated members	Ψ	\$4,695,915	Ψ	\$5,766,582
	Active members (includes non-forfeitable		ψ1,020,210		ψ5,700,502
	accum. member contributions)		49,265,051		53,465,977
	Total	\$	215,926,060	\$	210,543,167
(ii)	Non-vested accrued benefits	*	0	T	0
(iii)	Total actuarial p.v. of accrued benefits	\$	215,926,060	\$	210,543,167
(iv)	Actuarial p.v. of accrued benefits at begin. of year	\$	210,543,167	\$	207,197,559
(v)	Changes attributable to:	·	, ,		, ,
` /	Amendments	\$	0	\$	0
	Assumption change	·	0		0
	Operation of decrements		20,265,177		17,453,177
	Benefit payments		(14,882,284)		(14,107,569)
	Other		0		0
(vi)	Net change		5,382,893		3,345,608
(vii)	Actuarial p.v. of accr. benefits at end of year	\$	215,926,060	\$	210,543,167
Actua	arial Present Value of Accrued Benefits Using FRS Interest Rate				
(i)	Vested	\$	220,771,584	\$	215,640,983
(ii)	Non-Vested		0		0
(iii)	Total		220,771,584		215,640,983
(iv)	Market Value of Assets (MVA)		195,879,490		180,090,447
(v)	Funded Ratio Using FRS Interest Rate and MVA		88.72%		83.51%